



RESOLUTION

REQUESTING AN UPDATE ON THE STATUS OF THE CITY ADMINISTRATION'S ACTION PLAN ADDRESSING THE PUBLIC HEALTH AND SAFETY ISSUES ASSOCIATED WITH CONCENTRATIONS OF HOMELESS PERSONS IN THE CITY AND COUNTY OF HONOLULU WHO MAY BE SUBJECT TO PROHIBITIONS AGAINST OBSTRUCTIONS ON PUBLIC SIDEWALKS OR ILLEGAL LODGING.

WHEREAS, homelessness in the City and County of Honolulu ("City") continues to be a pervasive problem throughout Oahu neighborhoods; and

WHEREAS, "The National Citizen Survey, City and County of Honolulu, HI 2017" reported that residents identified the following issues as essential or very important for the City to address: 1) the homeless and homelessness (90 percent), 2) protecting Honolulu's drinking water aquifers from the Navy's fuel storage leaks (84 percent), and 3) extended authority and enforcement of "sit lie" bans (75 percent); and

WHEREAS, the Hawaii Statewide Homeless Point-in-Time Count 2018 estimated that out of a total of 4,958 homeless persons living in the City and County of Honolulu, 2,145 individuals were considered to be "unsheltered," while 2,350 individuals were considered to be "sheltered" and staying in emergency, transitional, or safe haven facilities; and

WHEREAS, the Institute for Human Services, Inc., has reported that 60 percent of the City's homeless population use some form of emergency service furnished by the Honolulu Police Department or the Honolulu Emergency Services Department on a routine basis stemming from complex medical conditions, mental illness, and substance abuse; and

WHEREAS, in February 2012, the Hawaii Appleseed Center for Law and Economic Justice reported that the annual public cost to support a homeless individual may be approximately \$40,000 per homeless individual; and

WHEREAS, on April 17, 2013, the City Council ("Council") adopted Resolution 13-55, CD1, which requested the Department of Community Services ("DCS") and the Mayor's Office of Housing to develop an immediate action plan to address the public health and safety issues associated with concentrations of homeless persons in the City; and

WHEREAS, in response to Resolution 13-55, CD1, the DCS, via Departmental Communication 279 (2013), identified the Housing First model as the City Administration's primary proposal to address chronic homelessness and submitted to



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the Council an implementation timeline under which the City Administration would oversee and execute (in partnership with the federal and State governments and community and business groups) a City Housing First Program; and

WHEREAS, on March 11, 2015, the Council adopted Resolution 15-56, which requested an update on the status of the City Administration's action plan addressing the public health and safety issues associated with concentrations of homeless persons in the City and County of Honolulu; and

WHEREAS, between 2014 and 2018, the Council appropriated a total of more than \$100 million in the City's executive operating and capital budgets to combat homelessness in the City; and

WHEREAS, however, City initiatives, including proposals to turn a four-story industrial building in Iwilei into a hygiene center and acquire the Hilo Hattie Building for homelessness services, have been slow to come to fruition; and

WHEREAS, community members who live or work in existing sit-lie zones have expressed their frustrations because of inadequate and inconsistent sit-lie ordinance enforcement, the daily impacts of inadequate homelessness support services and facilities, including the prevalence of mental illness and violent behavior, the accumulation of bodily wastes and garbage, and a decline in local business traffic and social visitations; and

WHEREAS, on July 5, 2018, the City Administration introduced Bill 51 (2018), relating to prohibiting persons from obstructing public sidewalks and Bill 52 (2018), relating to prohibiting persons from lodging on public sidewalks or other public areas, which have been referred to the Council's Public Works, Infrastructure, and Sustainability Committee; and

WHEREAS, the City's ability to implement and enforce Bill 51 (2018) and Bill 52 (2018), which would take effect upon approval, is a matter of concern, especially in view of current "limited zone" sit-lie ordinance implementation and enforcement issues, such as City staffing shortages, insufficient shelter space, and short- and long-term impacts on City financial resources; and

WHEREAS, the removal of public sidewalk obstructions and illegal lodging addressed by Bill 51 (2018) and Bill 52 (2018) will be unenforceable unless immediate steps are taken to:



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- Increase the number of shelter beds in shelters throughout Oahu that would be appropriate for the needs of particular individuals and communicate such information to enforcement officers,
- Provide additional hygiene centers, urgent medical and mental health care facilities and services, social services, and related assistance, and
- Develop solutions for housing, services, and treatments appropriate for homeless populations within each of the nine Council districts; and

WHEREAS, the Council finds that there is a compelling need for an update on the implementation status of the City Administration's actions addressing the public health and safety issues associated with concentrations of homeless persons in the City who may be subject to prohibitions against obstructions on public sidewalks or illegal lodging on public sidewalks or other public areas; now, therefore,

BE IT RESOLVED by the Council of the City and County of Honolulu that the Office of Housing and the Department of Community Services (in collaboration with other City agencies and their service providers, State and federal agencies, and public and private stakeholders) are requested to prepare and provide an update on the status of the City Administration's action plan addressing the concentrations of homeless persons in the City that may be subject to prohibitions against obstructions on public sidewalks or illegal lodging on public sidewalks or other public areas, which should include but not be limited to the following:

- Identification of the performance metrics used by the Office of Housing and the Department of Community Services to measure the progress of the City Administration's action plan;
- Identification of the specific actions that the City Administration has taken over the past two fiscal years to move unsheltered homeless people into supportive housing, services, and treatment programs;
- Identification of the amounts expended by the City Administration during FY 2017 and FY 2018 to implement its action plan;
- Adoption of a revised implementation plan for 2018 and 2019, with targets for development or acquisition of permanent supportive housing units within specific deadlines to move the most vulnerable and high-priority homeless unsheltered individuals and families into housing with appropriate wraparound services;



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- Identification of the actions that City agencies and their contractors/provider agencies will undertake with respect to FY 2018 and FY 2019 appropriations to implement homeless housing and services solutions in each of the nine City Council districts;
- Identification of additional federal, state, and private sector, community or foundation partnerships that City agencies plan to seek out or utilize in 2018 and 2019 to provide increased case management, employment training, and other services that address the medical, psychological, social, vocational, and legal needs (commonly referred to as "wraparound services") of homeless individuals to address the homeless housing and services solutions sought in the preceding paragraph;
- Quantification of the potential cost savings that the City would realize through the establishment of a revised implementation plan utilizing permanent supportive housing and integrated wraparound services for its homeless clientele;
- The City's overall strategy and plans for implementing Bills 51 (2018) and 52 (2018) upon approval of the measures;
- Current financial, staffing, and other resources to implement an island-wide removal of obstructions or illegal lodgings from sidewalks and other public areas;
- The amount, source of funding, and timetable for release of FY 2019 funds to expedite actions to implement Bills 51 (2018) and 52 (2018); and
- The identification of additional resources that will be required for City agencies to implement the island-wide removal of obstructions or illegal lodgings from sidewalks and other public areas; and

BE IT FURTHER RESOLVED that the Office of Housing and the Department of Community Services are directed to report to the Council on their actions to expedite the deployment of homeless housing and services solutions in each of the nine City Council districts no later than 60 days after the adoption of this resolution; and



CITY COUNCIL
CITY AND COUNTY OF HONOLULU
HONOLULU, HAWAII

No. 18-158, FD1

RESOLUTION

BE IT FINALLY RESOLVED that copies of this resolution be transmitted to the Mayor, the Managing Director, the Executive Director of the Office of Housing, the Director of Community Services, the Chief Engineer of the Department of Facility Maintenance, the Chief of Police, the Prosecuting Attorney, the Governor's Coordinator on Homelessness, the Director of the State Department of Human Services, and the Director of the State Department of Health.

INTRODUCED BY:

Carol Fukunaga

DATE OF INTRODUCTION:

July 19, 2018
Honolulu, Hawaii

Councilmembers

CITY COUNCIL
CITY AND COUNTY OF HONOLULU
HONOLULU, HAWAII
CERTIFICATE

RESOLUTION 18-158, FD1

Introduced: 07/19/18 By: CAROL FUKUNAGA

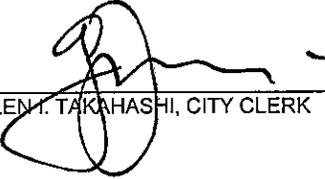
Committee: PUBLIC WORKS,
INFRASTRUCTURE AND
SUSTAINABILITY

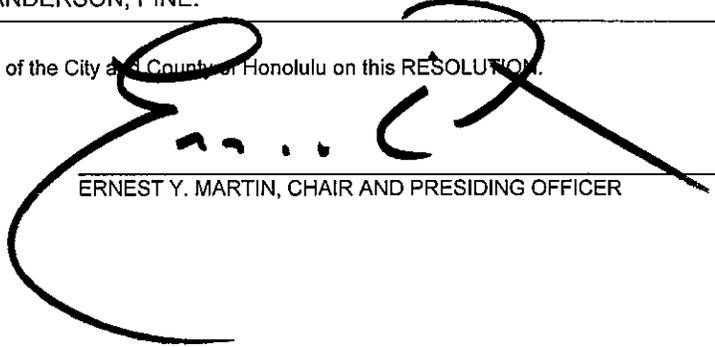
Title: RESOLUTION REQUESTING AN UPDATE ON THE STATUS OF THE CITY ADMINISTRATION'S ACTION PLAN ADDRESSING THE PUBLIC HEALTH AND SAFETY ISSUES ASSOCIATED WITH CONCENTRATIONS OF HOMELESS PERSONS IN THE CITY AND COUNTY OF HONOLULU WHO MAY BE SUBJECT TO PROHIBITIONS AGAINST OBSTRUCTIONS ON PUBLIC SIDEWALKS OR ILLEGAL LODGING.

Voting Legend: * = Aye w/Reservations

07/25/18	PUBLIC WORKS, INFRASTRUCTURE AND SUSTAINABILITY	CR-263 – RESOLUTION REPORTED OUT OF COMMITTEE FOR ADOPTION.
08/15/18	COUNCIL	RESOLUTION AMENDED TO FD1. 7 AYES: ELEFANTE, FUKUNAGA, KOBAYASHI, MANAHAN, MARTIN, MENOR, OZAWA. 2 ABSENT: ANDERSON, PINE. CR-263 AND RESOLUTION 18-158, FD1 WERE ADOPTED. 7 AYES: ELEFANTE, FUKUNAGA, KOBAYASHI, MANAHAN, MARTIN, MENOR, OZAWA. 2 ABSENT: ANDERSON, PINE.

I hereby certify that the above is a true record of action by the Council of the City and County of Honolulu on this RESOLUTION.


GLEN T. TAKAHASHI, CITY CLERK


ERNEST Y. MARTIN, CHAIR AND PRESIDING OFFICER