REQUESTING THE 2017 LAW ENFORCEMENT ASSISTED DIVERSION PILOT PROJECT TO EXPEDITE COMMENCEMENT OF ITS OPERATIONS IN THE HONOLULU POLICE DEPARTMENT'S DISTRICT ONE IN THE CITY AND COUNTY OF HONOLULU.

WHEREAS, the Law Enforcement Assisted Diversion ("LEAD") program is a pre-booking diversion program, that will refer repeat, low-level drug and other low-level lawbreakers to harm reduction-based case management and community-based services; and

WHEREAS, LEAD has been established or is being explored in more than forty jurisdictions across the continental United States; and

WHEREAS, LEAD has proven to be effective in offering individual case management services that are non-coercive and non-punitive; and

WHEREAS, individuals with certain violent offenses in their criminal history are not eligible for the program; and

WHEREAS, the program allows law enforcement officers to exercise discretion in redirecting eligible offenders towards social services, rather than jail and prosecution; and

WHEREAS, instead of falling into the normal criminal justice cycle, those participating in LEAD programs are assessed and, if necessary, referred into intensive case-management programs where they can receive various support services; and

WHEREAS, the goals of the LEAD program are to: 1) REORIENT the government's responses to safety, disorder, and health related problems, 2) IMPROVE public safety and public health, 3) REDUCE the number of people entering the criminal justice system for low-level offenses, 4) UNDO racial disparities at the front end, 5) SUSTAIN funding for alternative interventions, and 6) STRENGTHEN the relationship between law enforcement and the community; and

WHEREAS, in recognition of the amount of law enforcement resources being expended repeatedly on low-level lawbreakers, and the frustrations expressed by many officers who see the same people day-in and day-out; and

WHEREAS, the social justice community came together in 2016 to address the public health and social challenges of some of our community's most vulnerable people,
and the LEAD Hawai‘i Hui was born as a collaborative effort to bring the LEAD program to Hawai‘i as another strategy instead of arrest and incarceration; and

WHEREAS, the growing LEAD Hawai‘i Hui is currently composed of 25 groups including: ACLU of Hawai‘i, ALEA Bridge, CARE Hawai‘i, City and County of Honolulu, Community Alliance on Prisons, CHOW Project, Drug Policy Forum of Hawai‘i, Harm Reduction Hawai‘i, Harm Reduction Services Branch of Department of Health, Hawai‘i Appleseed, Hawai‘i Substance Abuse Coalition, Helping Hands Hawai‘i, Hina Mauka, Institute for Human Services, Ku Aloha Ola Mau, Mental Health America Hawai‘i, Mental Health Kokua, Partners in Care, PHOCUSED, State Office of the Public Defender, The Salvation Army ATS-FTS, Susannah Wesley Community Center, UH Office of Public Health Services, We are Oceania, and Waikiki Health; and

WHEREAS, the Department of Public Safety reports that all of Hawai‘i’s correctional facilities are overcrowded with the majority of people being incarcerated for misdemeanors and the lowest-level felonies; and

WHEREAS, the Department of Public Safety reported to the HCR 85 Correctional Reform Task Force that 82 percent of the individuals imprisoned at the O‘ahu Community Correctional Center at the end of July 2017 were serving sentences for Class C felonies, misdemeanors, technical offenses, petty misdemeanors, and violations; and

WHEREAS, research and data show that incarceration, even for a few days, can disrupt an individual’s life and cause lifelong impacts and collateral damage to their families and loved ones; and

WHEREAS, the Vera Institute of Justice and other research has shown that jail is the gateway to mass incarceration, with costs of $145 a day to incarcerate an individual in Hawai‘i providing little to no assurance that the person will receive the needed services; and

WHEREAS, LEAD has been shown conclusively to cut down recidivism rates for participants; LEAD participants were 58 percent less likely to be arrested after enrollment in the LEAD program; and, in comparison with a control group, LEAD participants also showed a significant reduction in the number of days spent in jail after entering the program; and

WHEREAS, the Honolulu Police Department’s ("HPD") data indicate that 61 percent of arrestees have mental health or substance use disorders that indicate the need for behavioral health interventions over incarceration; and
WHEREAS, LEAD and the successful Community Outreach Court complement each other by reducing the backlog in our courts, by addressing low-level offenses in a more thoughtful and compassionate way, and by improving relationships between the community and law enforcement; and

WHEREAS, the Governor and the Hawai’i State Legislature have allocated $200,000 to establish a pilot for the successful LEAD program in HPD's District One; now, therefore,

BE IT RESOLVED by the Council of the City and County of Honolulu that it expresses its support for the immediate establishment of the LEAD program for the Honolulu Police Department's District One in Honolulu; and

BE IT FURTHER RESOLVED that copies of this resolution be transmitted to the Mayor, the Prosecutor of the City and County of Honolulu, the Acting Chief of the Honolulu Police Department, the Chair of the Police Commission, and the Director of the Office of Housing.

INTRODUCED BY:

DATE OF INTRODUCTION:
SEP 20 2017
Honolulu, Hawaii

Councilmembers
RESOLUTION REQUESTING THE 2017 LAW ENFORCEMENT ASSISTED DIVERSION PILOT PROJECT TO EXPEDITE COMMENCEMENT OF ITS OPERATIONS IN THE HONOLULU POLICE DEPARTMENT'S DISTRICT ONE IN THE CITY AND COUNTY OF HONOLULU.

Voting Legend: * = Aye w/Reservations

09/26/17 PUBLIC HEALTH, SAFETY AND WELFARE CR-346 — RESOLUTION REPORTED OUT OF COMMITTEE FOR ADOPTION.

10/11/17 COUNCIL CR-346 AND RESOLUTION 17-255 WERE ADOPTED.
8 AYES: ANDERSON, ELEFANTE, FUKUNAGA, KOBAYASHI, MARTIN, MENOR, OZAWA, PINE.
1 ABSENT: MANAHAN.

I hereby certify that the above is a true record of action by the Council of the City and County of Honolulu on this RESOLUTION.

GLENJI TAKASHI, CITY CLERK

RON MENOR, CHAIR AND PRESIDING OFFICER